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7 December 1989

MEMORANDUM FOR: C/ORMS/OG

INFORMATION:

FROM:

Chief, Central Cover Staff

SUBJECT: Approval of FY 1990 OPACT Renewal for QRPLUMB

C/PPS/SEO/SIB

1. The Central Cover Staff concurs in the FY 1990 OPACT renewal for QRPLUMB. We note PPS's continuing steps to convert this OPACT from a proprietary to a controlled subsidy, which follow formal DDO approval of those plans as stated in the FY 1989 OPACT renewal. Once the ownership of the corporation has been transferred, we ask that the new Administrative Plan be prepared for this controlled subsidy.

2. Also, should PPS decide to administer the relationships between QRPLUMB and the London office and QRPLUMB and the Munich office as non-controlled subsidies, we ask that a Fiscal Plan be prepared.

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## APPROVAL - FY 90 OPERATIONAL ACTIVITY - ORPLUMB

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## ACCOMPLISHMENTS

While publishing remains the primary objective of QRPLUMB, FY 89 is notable for the increase in support to the politically active informal groups in Ukraine, particularly to the moderate and democratic Ukrainian Helsinki Group. QRPLUMB provided 15 video camera/recorders to cooperative Ukrainians who filmed demonstrations in Ukraine for distribution to sympathetic Western news media and re-infiltation. Other equipment provided includes one telefax, five computers, two Xerox machines, and 10 copies of Ukrainian language software. QRPLUMB operates a fax machine between its London office and the Ukrainian Helsinki Group permitting timely exchange of news information.

The QRPLUMB monthly journal is gaining professional respect inside Ukraine with an estimated 50 percent of the press run of 1,800 per issue reaching the USSR. A growing number are mailed directly to the Soviet Bloc. Four issues of the journal are reprinted in Poland for direct distribution to the Ukrainian population in Poland who in turn send copies to Ukraine, a very cost effective activity. Other publications include a semiannual journal in Russian which reports on Ukrainian affairs, reprints of news articles into Ukrainian for distribution and books of high interest to Ukrainian readers.

The Ukrainian elections offered an opportunity to develop new contacts among politically active groups. Although the short time between the announcement and the voting for the People's Congress limited QRPLUMB opportunities, the program served as an introduction for later elections.

### PLANS

A budget increase will fund QRPLUMB support to moderate informal groups and candidates in the regional election for the Ukrainian Supreme Soviet, scheduled for the spring of 1990. QRPLUMB will provide training in the use of cost-effective silkscreen presses and supply materials, particularly paper, to aid moderate candidates. All support must be direct to Ukraine rather than from Poland or other countries to avoid any Soviet attempt to accuse "outside interests" of interfering in internal affairs.

QRPLUMB is considering holding a conference in Budapest on the history of Ukraine, and an increase in the print run of the QRPLUMB journal in Poland.

QRPLUMB continues to consider moving most of its nonpublication operations to a European venue. Both London and Munich offices will be expanded by one person and there will be more frequent travel to Europe by QRPLUMB principals.

The budget includes an increase for purchases of computers, fax machines, and printing equipment for infiltration into Ukraine. Funds will be provided separately as operational expenses (SOC 2555) rather than through the organization (SOC 2570) and accounted for by receipt. Any additional funds beyond those budgeted will be provided under proposed Operational Activity

Conversion of QRPLUMB to a controlled subsidy will reduce the administrative burden and permit QRPLUMB to solicit legitimate research contracts from the private sector. This will not relieve the financial requirements, however, and QRPLUMB has been advised to hire a full time bookkeeper to work directly under the Treasurer.

#### PROBLEMS

A recent audit has identified some accounting deficiencies in the New Jersey and London offices which must be corrected. The addition of a full-time bookkeeper will help and cleared accounting professionals will be brought in to work out a more practical accounting procedure. A new computerized accounting system will be introduced. The London Office may be converted to a non-controlled subsidy to relieve the security problem of accounting and auditing an activity where we do not have direct contact with the principal agent because of operational reasons.

Relocation of major portions of non-publishing operations to Europe is presenting some difficulties. London, the most obvious location because of an already active, albeit small, office and presence of a young Ukrainian community, would necessitate concurrence from the liaison services. The Ukrainian communities in Munich and Paris are much smaller and of an older generation. QRPLUMB has been tasked to look at other venues.

## SECURITY

There have been no security problems during the current year. A counterintelligence survey is in process and is expected to begin the review and coordination process in early August.

## SOURCE OF FUNDS

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Approval is requested for funds in the amount of  $\bigcirc$  J for FY 90 (FAN 28-4544). Funds in the amount of  $\bigcirc$  J are available in the PPS budget for FY 90. FY 1991 and 1992 funds are requested in the amount of  $\bigcirc$  for each year.

## ACCOUNTABILITY

Funds are accounted for in accordance with Agency regulations for regular operational funds. A Fiscal Plan has been prepared and is in the process of coordination.

As of 1 June, (175.8%) has been obligated (FAN 28-4544). It is anticipated that all funds will be obligated in FY 89.

BUDGET

SOC Agency OPS - 2552 Subsidy - 2570 Total QRPLUMB Budget	FY 89	FY 90	E FY 9	
PROPRIETARY BUDGET				

Cash on hand	135,287	140,000	200,000	200,000
Income Subsidy (2570) Other Income	C	175,000	[] 175,000	175,000
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Fixed Expenses Salaries and Benefit Rent and Admin	s 370,000 150,000	480,000 165,000	500,000 170,000	500,000 170,000
Total Fixed Expenses	520,000	645,000	670,000	670,000
Operating Expenses	683 <b>,</b> 287	807,000	902,000	902,000
TOTAL Expenses	1,203,287	1,452,000	1,572,000	1,572,000
Cash Balance	<i>(</i> )	()	( )	()

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MEMORANDUM FOR: Deputy Director for Operations

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FROM:

Chief, Operations and Resource Management Staff

SUBJECT:

Approval of OPACT QRPLUMB for FY 1990

1. Description: OPACT QRPLUMB is a PPS proprietary located in New York with affiliates in London, Paris, and Munich. It is a publisher and distributor of Ukrainian Tanguage books, journals, newsletters, and magazines. It also produces and infiltrates pamphTets, Teaflets, and videos into the Ukraine. The purposes of QRPLUMB are to provide intellectual and moral support for those in the targeted audience working towards the moderation of the Soviet system and to encourage liberalization among the Ukrainian population. QRPLUMB is an NSC program.

2. <u>Authority</u>: This activity is authorized by the Consolidated Presidential Findings of 7 June 1978 and 7 March 1979 and by the Memorandum of Notification of 3 August 1987. This activity was approved by the ADDO on 24 March 1989 for FY 1989.

3. ORMS Comments: QRPLUMB continued its prolific publishing schedule, printing nine different journals, newsletters and magazines, and four books. One journal devoted an issue to the Millennium of Christianity of the Russian Orthodox Church, which was (like other issues and QRPLUMB publications) infiltrated into the Ukraine; it was so well received that plans are under way to reprint the issue as originally produced, plus an additional 2,000 copies in a miniature version for future infiltration. The affiliated press agency in London contributed a number of articles and press releases focused on dissident activity, and the video project picked up steam with camcorders infiltrated into the Ukraine to assist in planned future video productions. Aware that travel between Poland and the Ukraine has become easier in the past year, QRPLUMB has begun utilizing that route for the infiltration of materials, including written texts, computers, and camcorders. The Ukrainian Peace Committee, a part of

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CL BY C ) DECL OADR DRV HUM 4-82 The successes of this project notwithstanding, NSC guidance, as of 9 January 1990, has directed that this program be "weaned" away from Agency control or terminated within two to three years. PPS has since begun exploring various methods to accomplish this directive in a secure and effective manner. The nature of the project, its location within the United States, the complications in attempting to find outside funders while the project is still under Agency control/funding, and US policy guidance all combine to create a complex situation. Various options were explored at a review of QRPLUMB by the Proprietary Review Board on 15 February 1990, resulting in an agreement by PPS to prepare, in consultation with CCS and OGC, an option paper which will discuss in depth the different possibilities. The paper will require several months of preparation and study before a decision on how best to end our relationship with QRPLUMB can be made.

4. <u>Responses To FY 1988 Recommendations</u>: PPS has addressed appropriately in the FY 1989 OPACT the CI concerns that were raised in last year's review. A CI review was completed in November 1989 and found no serious present or potential problems.

5. <u>Funding and Accountability</u>: The Admin Plan for this OPACT was rewritten in November 1988 and is still in the coordination process with Headquarters elements.

6. ORMS Recommendation: This program has the capability to reach and influence a key segment of the Soviet Union's population. ORMS recommends that QRPLUMB be approved in the amount requested,  $\langle \ \rangle$ , total expenses for FY 1990, subject to availability of funds in the 28 February 1990 Operating Budget. In the FY 1991 QRPLUMB OPACT submission, PPS should detail their progress in reaching a suitable and secure operational plan for the "weaning" or termination of this project.

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